

INCOMING TELEGRAM

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FROM: MOSCOW

TO: Secretary of State

NO: 2280, MAY 14, 1 PM

NIACT

SENT DEPARTMENT 2280; REPEATED INFORMATION LONDON 415
PARIS 390, BONN 302, BERLIN 179.

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PARIS FOR USRO

RE DEPTTEL 1890

AS SUMMARY CONTINGENCY PLANNING PAPER APPEARS TO TAKE INTO ACCOUNT, ANY RETALIATORY ACTS WHICH ARE NOT DIRECTLY RELATED TO ALLIED ACCESS TO BERLIN COULD ALIENATE WORLD OPINION AND PROVOKE CHAIN OF INCREASINGLY SERIOUS COUNTERACTIONS. IF WE WERE TO TAKE HARASSING ACTIONS ELSEWHERE THAN IN GERMANY AS A COUNTER TO SOVIET OR GDR HARASSMENTS OF ALLIED ACCESS TO BERLIN, SOVIETS WOULD UNDOUBTEDLY HAVE BASIS PUT FORWARD POWERFUL CLAIM WE WERE ATTEMPTING TO WIDEN AREA OF DISPUTE AND EVEN TO TAKE WARLIKE STEPS.

WE WOULD THINK THAT RETALIATORY MEASURES AGAINST SOVIET BLOC SHIPPING IN SUCH WIDELY SEPARATELY AREAS AS DARDANELLES AND KIEL CANAL WOULD BE UNDERSTOOD OR SUPPORTED BY OUR ALLIES ONLY IF SITUATION IN REGARD TO BERLIN HAD BECOME SO SERIOUS THAT THERE WAS A REAL DANGER OF A SOVIET OR GDR TAKE OVER WHICH WE WERE PREPARED TO PREVENT BY FORCE. HENCE BELIEVE WE COULD OBTAIN UNIFIED ALLIED ACTION, WHICH AGREE ADVISABLE AND INDEED NECESSARY, ONLY IN LATER STAGES OF BERLIN CRISIS WHEN WE WOULD HAVE EXHAUSTED ALL OTHER MEANS IN GERMANY TO COUNTER HARASSMENTS

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-2-2280, MAY 14, 1 PM FROM MOSCOW

ALLIED ACCESS TO BERLIN INCLUDING DIPLOMATIC MOVES ON
BROAD SCALE.

HARASSMENTS OF SOVIET AND EAST GERMAN SHIPPING WOULD
APPEAR TO BE FORM OF ECONOMIC SANCTIONS WHICH WOULD NOT
BE VERY EFFECTIVE AND WOULD NOT APPEAR TO BE COUNTER-
HARASSMENT "EQUIVALENT IN KIND AND SEVERITY."

DAVIS

SGC

Note: Advance copy Mr. Armitage (EUR) 9:25 a.m., 5/14, JSW.

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